Armed Jervices

DEPARTMENT OF THE NAVY NORTHEAST DIVISION NAVAL FACILITIES ENGINEERING COMMAND 495 SUMMER STREET BOSTON, MASSACHUSETTS 02210

IN REPLY REFER TO: 22 Oct 1969

MEMORANDUM

From: Commanding Officer, Northeast Division, Naval Facilities

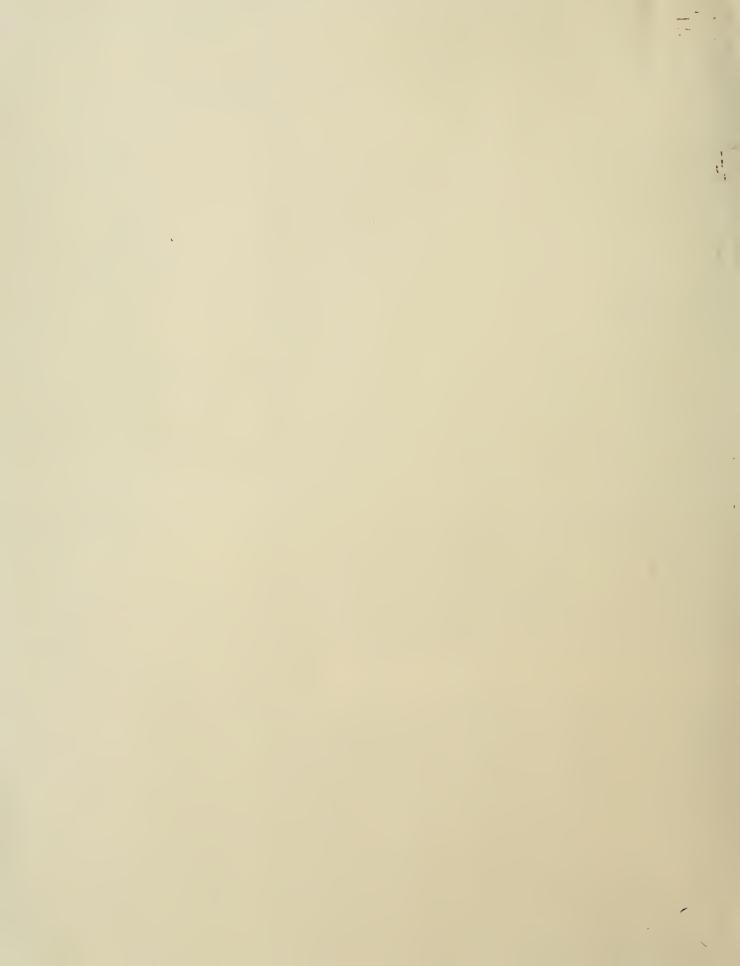
Engineering Command

To: All Hands

Subj: Personnel Reduction

- 1. NAVFAC has informally advised me of a drastic reduction in the annual planning figure assigned for SIOH for FY-70. This fund assessment is based on construction deferrals and the resulting drawdown on work to be put in place. The absorption of a reduction of this magnitude will require a reduction of civilian personnel in the range of 35 to 40 employees. Plans are currently being drawn up to provide for the RIF in Program IV SIOH-funded areas.
- 2. Current plans provide for notices to be presented to affected employees on 1 November 1969 with an effective date of 30 days after issuance of the notice. Every effort will be made to relocate and/or place all affected employees.
- 3. All employees are reminded that the President has signed into law increased benefits for those Federal employees who may elect to retire as of 31 October 1969. In this connection, arrangements have been made for the conduct of a Retirement Planning Seminar on Wednesday, 22 October 1969, at 1330 in the COMONE Library, Ninth Deck. This Seminar will be conducted by members of the Consolidated Civilian Personnel Office and every effort will be made to provide updated information to all interested employees and supervisors.
- 4. Once again I sincerely regret the necessity to advise you of the required reduction in personnel.

W.A. CHRISTENSEN



BRIEF

OCTOBER 23, 1969

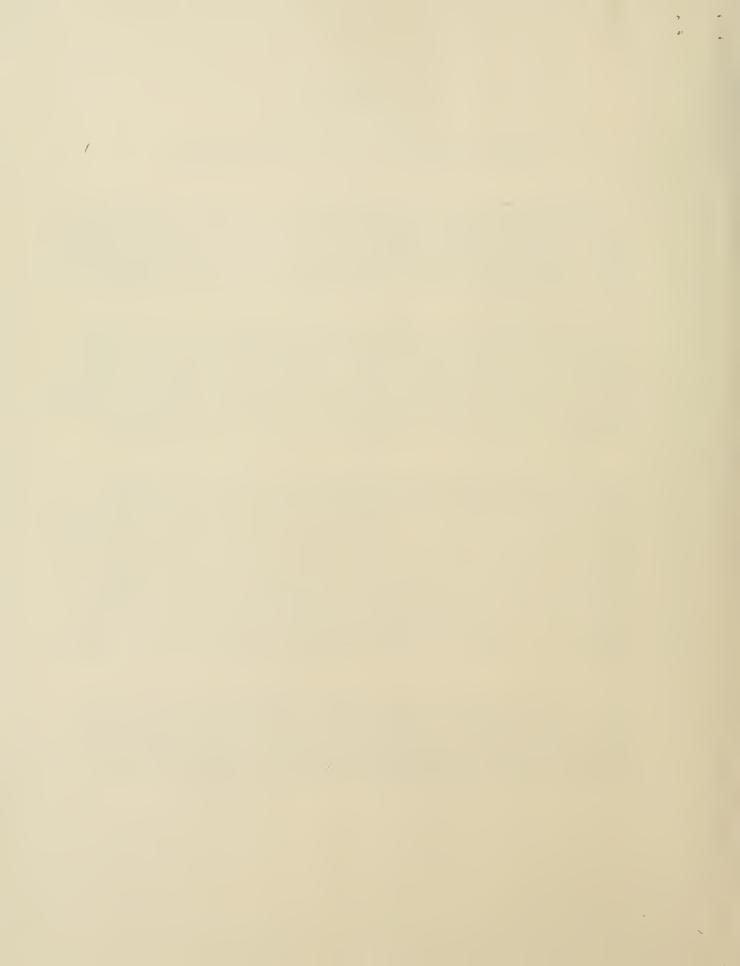
(CONSOLIDATION OF ENGINEERING FIELD DIVISIONS)

The Naval Facilities Engineering Command provides technical advice and professional services in the planning, design, construction, alteration, inspection, repair, maintenance and operation of public buildings, public works, public utilities and transportation of the shore activities of the Naval establishment. In other words, it is the construction agency for the Navy.

In its operations, the Naval Facilities Engineering Command has established Engineering Field Divisions in the several Naval Districts throughout the United States and it is these divisions which accomplish the mission of the Command. These divisions award and administer construction, architectural and engineering contracts, all utility contracts as well as advising as to the management, maintenance and repair of all buildings and structures at all Naval activities in the respective districts.

The Commander, Naval Facilities Engineering Command (formerly Bureau of Yards and Docks) has proposed, presumably in the interest of efficiency and economy, to consolidate some of these existing divisions. One such plan is to combine the Northeast Division (Boston, First Naval District), Eastern Division (New York, Third Naval District), East Central Division (Philadelphia, Fourth Naval District), Midwest Division (Chicago, Ninth Naval District) and the Chesapeake Division (Washington, D.C., Naval District Washington, D.C.) with the consolidated office to be headquartered at Washington, D.C. If we felt that this plan was in the best interest of efficiency and economy, there is little we could or would say. However, we are of the opinion that both of these factors-efficiency and economy - would be destroyed if the present plan is put into operation.

In the first place, we take issue with the creation of a field division office servicing an area which is thirty-seven percent of the area of the continental United States or one million one hundred forty thousand square miles. On the face of it, this is totally unrealistic, with the cost of such an operation (travel, etc.) being prohibitive and service being severely curtailed.



On September 18, 1969, before we became aware of the plan as it now stands, this committee, knowing the need for the curtailment of expenditure of funds within the Department of Defense, presented a plan to the Commander, Naval Facilities Engineering Command which we felt was consistent with the need but which would not reduce efficiency. This plan was to consolidate the Engineering Field Divisions presently located at Boston, New York, and Philadelphia with the consolidated division to be located at Boston. Attached is the pictorial presentation which was given to the Commander.

Relative to the area we proposed for consolidation, responsiveness (efficiency) and economy were the two prime factors which were considered. As reflected on the attached map, there are fifty-two major naval activities in the proposed consolidated area with approximately eight hundred miles separating the most northern activity from the most southern activity. With this number of activities and the area covered, we know that we can meet both demands of responsiveness and economy.

Relative to our proposal that the consolidated headquarters be located at Boston, the geographical center of the major naval activities in the area is within less than twenty-five miles from Boston - Lewes, Delaware 410 miles, Cutler, Maine 375 miles. The argument for locating at Boston is further enhanced by the fact that of the fifty-two major naval activities, thirty-six are closer to Boston than to either New York or Philadelphia. Additionally, as an indication of the workload demands on a division, the following is a breakdown of the number of activities and the replacement cost of buildings and structures at these activities:

	No. of Activities	%	Replacement Cost	%
Closer to Boston	3 6	69%	\$ 2,090,635,245.00	57%
New York	5	10%	342,963,281.00	9%
Philadephia	11	21%	1,231,098,254.00	34%
TOTAL	52	100%	\$ 3,664,696,780.00	100%

Other considerations for locating the consolidated Engineering Field Division in Boston are as follows:

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1. Office Space and Parking Facilities

a. The Navy Building, Boston, Massachusetts in which the Commandant of the First Naval District is located, as well as the Northeast Engineering Field Division, and which is owned by the Navy, has ample space to accommodate the headquarters of the consolidated Engineering Field Division. There is also ample Navyowned parking facilities for all personnel who commute by motor vehicle and for all visitors. Since parking costs amount to between \$15.00 to \$40.00 per month for each motor vehicle commuter employee, the effective salary reduction is appreciable.

2. Availability of Transportation

- a. All means of public transportation rail, air, bus are within a maximum of twenty minutes travel time from the Navy Building to the terminals. Local rapid transit system is available at the door of the building. Further, one may travel to the vast majority of the activities serviced without change of conveyance. This may not be said of any other Engineering Field Division city.
- b. All of the indicated major naval activities may be reasonably reached within one day's travel time by motor vehicle. This may not be said of any other division city.

3. Technical Resources and Professional Services

a. Boston has an unmatched concentration of technical resources, such as, universities, technical schools, engineering and architectural firms and research laboratories, all within easy commuting distance of Boston. There is also a concentration of professional, technical and administrative personnel for recruitment in all fields of operations.

4. Proximity to Other Facilities

a. Boston is closer to the largest concentration of US Navy and private ship repair and construction facilities on the east coast of the United States.

5. Decentralization

a. Finally, it is understood that it is the policy of the Government to be decentralized from Washington which is in conflict with the proposal.





Office 617-542-5100 X235 & X237 Armed 5-1100 3 2 Home 617-643-2719

FIRST NAVAL DISTRICT EMPLOYEES' COMMITTEE

ANTHUR J. O'LEARY, Chairman

75 Jason Street, Arlington, Massachusetts 02174

October 27, 1969

The Honorable Hastings Keith
Rayburn House Office Building, Room 2344
Washington, D.C. 20510

My dear Mr. Keith:

As indicated in the attached brief, it is proposed to disestablish the Northeast Division of the Naval Facilities Engineering Command by consolidating the Division offices at Boston, New York, Philadelphia, Chicago and Washington, D. C. with the consolidated headquarters to be located in Washington, D. C.

We strenuously object to the disestablishment of the Northeast Division and insist that no useful purpose will be served by such a plan. We do say that if the consolidated headquarters were located in Boston then the interest of efficiency and economy would be best served. The attached brief explains our position in detail.

As of October 13, 1969, thirty-six employees of the Northeast Division were adversely effected as a result of a reduction-in-force action. As of October 22, 1969, as indicated in the attached memorandum of that date to "All Hands", the Commanding Officer of the Northeast Division advises that a reduction-in-force in the range of 35 to 40 more employees will be required. This will reduce the personnel employed by the Office to 141 persons. To arbitrarily reduce the staff of an office which may ultimately become the consolidated headquarters of a district is beyond our comprehension. It would appear to be more prudent to make a final determination as to the location of the consolidated office, after the consideration of all arguments, before instituting adverse personnel action.

We earnestly request you to expend every appropriate effort to accomplish the purpose set forth in the attached brief. To say the least, an investigation into the matter appears warranted.

Sincerely yours,

author J. O'Lang

Arthur J. O'Leary

Chairman



DEPARTMENT OF THE AIR FORCE FACTITIES/
WASHINGTON 20330

OFFICE OF THE SECRETARY

FEB 2 3 1971

Dear Mr. Keith:

The Secretary has asked me to inform you of recent decisions affecting the Air National Guard (ANG) and the United States Air Force Reserve (USAFR) forces.

We have continually reviewed our tactical requirements to insure that maximum operational and economical benefits are obtained from the ANG and USAFR as well as the active units. Recent changes in the composition of our forces at our overseas locations and within the continental United States have provided resources for additional modernization of the reserve components.

Attached is a Fact Sheet which outlines each scheduled unit action.

The aircraft currently assigned to these organizations that are not required by other ANG or USAFR units will be retired from the Air Force inventory. At locations where minor manpower changes will be necessary, every effort will be made to provide continued reserve participation and employment.

Shortly after this letter is delivered to your office we plan to notify the news media. If you would like additional information concerning this matter, please let us know.

Sincerely,

MERVIN G. GETTY, Colonel, USAF

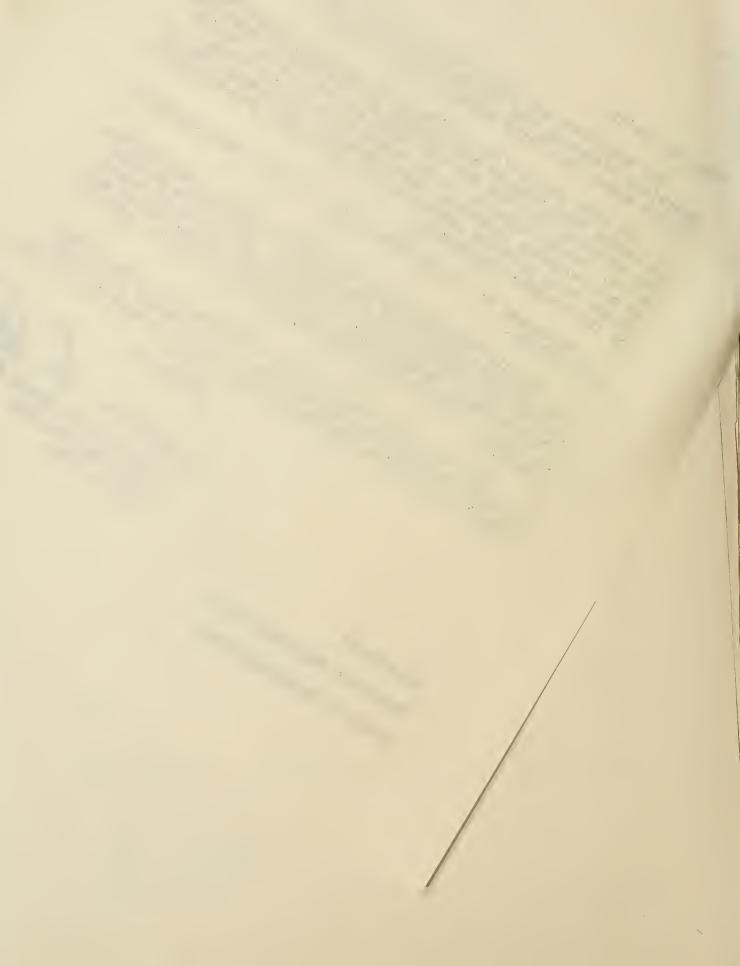
Deputy Chief, Plans Group

Legislative Liaison

Attachment

Honorable Hastings Keith

House of Representatives



FACT SHEET

Air National Guard and Air Force Reserve Units Which Will Be Realigned

ANG

Birmingham Municipal Airport, Alabama

The 117th Tactical Reconnaissance Group will convert from RF-84 to RF-4 aircraft in the Spring of 1971.

Dannelly Field, Montgomery, Alabama

The 187th Tactical Reconnaissance Group will convert from RF-84 aircraft to RF-4 aircraft in the Summer of 1971.

Bradley Field, Windsor Locks, Connecticut

The 103rd Fighter Group and subordinate units will reorganize in the Summer of 1971 as a tactical fighter organization and convert from F-102 aircraft to F-100 aircraft.

Greater Wilmington Airport, Delaware

The 166th Military Airlift Group and subordinate units will reorganize to tactical airlift and convert from C-97 aircraft to C-130 aircraft in the Summer of 1971.

Capital Airport, Springfield, Illinois

The 183rd Tactical Fighter Group will convert from F-84 aircraft to F-4 aircraft in the Summer of 1971.

Fort Wayne Municipal Airport (Baer Field), Indiana

The 122nd Tactical Fighter Group will convert from F-84 aircraft to F-100 aircraft in the Summer of 1971.

Andrews Air Force Base, Camp Springs, Maryland

The 113th Tactical Fighter Group will convert from F-100 aircraft to F-105 aircraft in the Summer of 1971.

Martin Marietta Airport, Baltimore, Maryland

The 135th Special Operations Group and subordinate units will reorganize to tactical air support and convert from HU-16/U-10 aircraft to U-3/O-2 aircraft in the Summer of 1971.

Otis Air Force Base, Falmouth, Massachusetts

The 102nd Tactical Fighter Group will convert from F-84 circraft to F-100 aircraft in the Summer of 1971.

Selfridge Air Force Base, Mount Clemens, Michigan

The 127th Tactical Reconnaissance Group will convert from RF-84F aircraft to RF-101 aircraft in the Spring of 1971 followed by the conversion of the 191st Tactical Reconnaissance Group to RF-101 aircraft in the Fall of 1971.

W. K. Kellogg Regional Airfield, Michigan

The 110th Tactical Reconnaissance Group and subordinate units will reorganize to tactical air support and convert from RB-57 aircraft to U-3/O-2 aircraft in the Summer of 1971.

Douglas Municipal Airport, Charlotte, North Carolina

The 145th Military Airlift Group and subordinate units will reorganize to tactical airlift and convert from C-124 aircraft to C-130 aircraft in the Summer of 1971.

Theodore F. Green Municipal Airport, Providence, Rhode Island

The 143rd Special Operations Group will exchange the eight HU-16 aircraft presently assigned for eight C-119 aircraft in the Summer of 1971.

USAFR

Luke Air Force Base, Litchfield Park, Arizona

The 302nd Aerospace Rescue and Recovery Squadron will reorganize in the Summer of 1971 and convert from HU-16 aircraft to HH-34 helicopters.

Homestead Air Force Base, Florida

The 301st Aerospace Rescue and Recovery Squadron will reorganize in the Summer of 1971 and convert from HU-16 aircraft to HH-34 helicopters.

Dobbins Air Force Base, Marietta, Georgia

The 445th Military Airlift Wing Headquarters will inactivate in place in the Summer of 1971 due to reorganization of USAFR unit structure. The 918th Military Airlift Group will not be affected by this action.

Andrews Air Force Base, Camp Springs, Maryland

The 459th Military Airlift Wing, 909th Military Airlift Group and subordinate units will reorganize in the Summer of 1971 as a tactical airlift organization and convert from C-124 aircraft to C-130 aircraft.

Selfridge Air Force Base, Mount Clemens, Michigan

The 403rd Composite Wing, 927th Tactical Air Support Group and subordinate units will reorganize in the Summer of 1971 as a tactical airlift organization and convert from U-3 aircraft to C-130 aircraft.

Richards Gebaur Air Force Base, Grandview, Missouri

The 442nd Military Airlift Wing, 935th Military Airlift Group and subordinate units will reorganize in the Summer of 1971 as a tactical airlift organization and convert from C-124 aircraft to C-130 aircraft.

Youngstown Municipal Airport, Ohio

The 910th Tactical Air Support Group and subordinate units will reorganize in the Summer of 1971 to a special operations organization and convert from U-3 aircraft to A-37 aircraft.

Portland International Airport, Oregon

The 304th Aerospace Rescue and Recovery Squadron will reorganize in the Summer of 1971 and convert from HU-16 aircraft to HH-34 helicopters.

Carswell Air Force Base, Fort Worth, Texas

The 512th Military Airlift Wing Headquarters will inactivate in place in the Summer of 1971 due to reorganization of the USAFR unit structure. The 916th Military Airlift Group will not be affected by this action.

Kelly Air Force Base, San Antonio, Texas

The 433rd Military Airlift Wing, 921st Military Airlift Group and subordinate units will reorganize in the Summer of 1971 as a tactical airlift organization and convert from C-124 aircraft to C-130 aircraft.

A5/Preparedness/Facilities/Otis AFB

DEPARTMENT OF THE AIR FORCE
WASHINGTON 20330

OFFICE OF THE SECRETARY



Dear Mr. Keith:

The Secretary has asked me to inform you of recent decisions affecting the Aerospace Defense Command (ADC).

Beginning this spring, we plan to further realign the operational elements and the command and control activities of the ADC. This reorganization is part of a phased modernization of our air defense system. Accordingly, we have attached a fact sheet which outlines the planned actions.

Placement assistance will be provided throughout the Department of Defense to any career employees who may be adversely affected by these actions.

Upon request, the Office of Economic Adjustment within the Department of Defense stands ready to assist the local community leadership where adverse economic impact will occur as the result of a reduction of a facility.

Forty-eight hours after this letter is delivered to your office we plan to notify the news media.

Sincerely,

JOHN C. GIRADIO Major General, USAF

Director, Legislative Liaison

Attachment

Honorable Hastings Keith

House of Representatives



Aerospace Defense Command (ADC) Realignments

To provide the most effective posture for the Strategic Defensive Forces, the concept of basing for a reduced force has been changed during the past several years from one entailing broad coverage of the United States to one involving predominantly a perimeter defense along the northern border, and the eastern and western coastal regions. This concept takes into consideration the range limitations of the reduced fighter aircraft inventory and consideration of the best locations to provide identification and/or counteraction to an aggressor threat. This is also why geographic location is the most important factor in the selection of bases for the defensive forces (both the main operating bases and the dispersed operating bases) to provide the best possible operational effectiveness and mission performance. Bases for Air National Guard air defense units also must be located where they fill gaps in air defense coverage by the active units.

In keeping with the concept of a peripheral defense, we intend to realign our active air defense F-106 units. Also, during fiscal year 1972, the three remaining ADC F-101 Fighter Interceptor Squadrons in the active force will be inactivated. These aircraft will be transferred to the Air National Guard to continue modernization of these air defense forces and to replace some of the older and less capable F-102 aircraft.



Personnel Changes	- 147 Mil - 6 Civ	- 188 Mil - 8 Civ	- 176 Mil - 3 Civ	- 491 Mil - 11 Civ	+ 69 Mil + 12 Civ	- 127 Mil - 1 Civ	- 755 Mil - 51 Civ
Date	By 30 Jun 71	By 30 Jun 71	By 30 Jun 71,	By 30 Jun 71	By 30 Jun 71	By 31 Mar 71	By 30 Jun 71
Action	Inactivate the ADC Dispersed Operating Base.	Inactivate the ADC Dispersed Operating Base.	Reduce the ADC Dispersed Operating Base.	Inactivate the 60th Fighter Interceptor Squadron and its F-101 aircraft. Activate an ADC Dispersed Operating Base.	Inactivate the 62nd Fighter Interceptor Squadron and its F-101 aircraft and transfer in the 87th Fighter Interceptor Squadron with F-106 aircraft from Duluth International Airport, Minnesota.	Reduce the ADC Dispersed Operating Base.	Transfer the 87th Fighter Interceptor Squadron with F-106 aircraft to K. I. Sawyer AFB, Michigan. Maintain Dispersed Operating Base facilities. Convert the 148th Fighter Group (Air National Guard) from F-102 to F-101 aircraft.
Facility Name	Fresno Air Terminal, Calif.	Siskiyou County Airport, Calif.	Bangor International Airport, Maine	Otis AFB, Mass.	K. I. Sawyer AFB, Michigan	Phelps-Collins Air- port, Michigan	Duluth International Airport, Minnesota



Personnel Changes	- 108 Mil - 22 Civ	- 117 Mil - 1 Civ	+ 84 Mil - 1 Civ	- 114 Mil - 1 Civ	- 285 Mil + 1 Civ	- 112 Mil - 1 Civ	+ 76 Mil + 9 Civ
Date	By 30 Jun 71.	By 31 Mar 71	By 30 Jun 71	By 31 Mar 71	By 30 Jun 71	By 31 Mar 71	By 30 Jun 71
Action	Collocate the ADC radar squadron with FAA radar at Malmstrom AFB, Montana, and close the facility.	Reduce the ADC Dispersed Operating Base.	Activate the 801st Radar Squadron to operate with the FAA radar station.	Reduce the ADC Dispersed Operating Base.	Inactivate the ADC Dispersed Operating Base. Transfer base to Air Force Reserve. Convert the 107th Fighter Group (Air National Guard) from F-100 to F-101 aircraft.	Reduce the ADC Dispersed Operating Base.	Inactivate the 18th Fighter Interceptor Squadron with F-101 aircraft and transfer in the 460th Fighter Inter- ceptor Squadron with F-106 aircraft from Kingsley Field, Oregon.
Facility Name	Lewistown AFS, Montana	Logan Field, Montana	Malmstrom AFB, Montana	Atlantic City Airport, New Jersey	Niagara Falls Inter- national Airport, New York	New Hanover County Airport, N.C.	Grand Forks AFB, North Dakota



Personnel Changes	- 960 Mil - 272 Civ		+ 35 Mil	- 115 Mil - 2 Civ	- 125 Mil - 1 Civ
Date	By 30 Jun 71	By 30 Jun 71,	By 30 Jun 71	By 31 Mar 71	By 31 Mar 71
Action	Transfer the 460th Fighter Interceptor Squadron with F-106 aircraft to Grand Forks AFB, North Dakota. Establish an ADC Dispersed Operating Base.	Convert the 142nd Fighter Group (Air National Guard) from F-102 to F-101 aircraft.	Activate an ADC Dispersed Operating Base.	Reduce the ADC Dispersed Operating Base.	Reduce the ADC Dispersed Operating Base.
Facility Name	Kingsley Field, Oregon	Portland Inter- national Airport, Oregon	Spokane International Airport, Wash.	Walla Walla County Airport, Wash.	Volk Field, Wisconsin



Armes Services
5.1 May 25, 1971 Mr. Herbert Jaynes Grand Master The Most Worshipful Grand Lodge Masonic Temple 186 Tremont St.

Boston, Mass.

Dear Herb:

Just a note to let you know that I have been advised that the Dept. of the Air Force is investigating your inquiry concerning the closing of Leonard Wood Lodge #105 on Clark Air Force Base.

When I have their findings I will notify you immediately.

HK:cm

Sincerely,

Hastings Keith Nember of Congress

1771 , 1971

Dear Jerb;

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OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE WASHINGTON, D. C. 20301

May 6, 1971

Honorable Hastings Keith House of Representatives Washington, D. C.

Dear Mr. Congressman:

This is to acknowledge receipt of your inquiry concerning closure of Leonard Wood Lodge #105 on Clark Air Force Base, dated May 3, 1971.

I have taken the liberty of forwarding your inquiry to the Office of Legislative Laison, Department of the Air Force.

Sincerely,

PETER R. KNAUR

Special Assistant for

Congressional Relations (MA&S)

cc: Office of Legislative Liaison Department of the Air Force

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OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE WASHINGTON, D. C. 20301

INTERNATIONAL SECURITY AFFAIRS

May 6, 1971

Honorable Hastings Keith House of Representatives Washington, D. C.

Dear Mr. Congressman:

This is to acknowledge receipt of your inquiry concerning closure of Leonard Wood Lodge #105 on Clark Air Force Base, dated May 3, 1971.

I have taken the liberty of forwarding your inquiry to the Office of Legislative Laison, Department of the Air Force.

Sincerely,

SIGNED

Habert Jaynes PETER R. KNAUR Special Assistant for Congressional Relations (MA&S)

cc: Office of Legislative Liaison Department of the Air Force



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DEPARTMENT OF TRANSPORTATION UNITED STATES COAST GUARD

Armed Services

Address reply to:
COMMANDER (oan)
First Coast Guard District
J. F. Kennedy Federal Bldg.
Government Center
Boston, Mass. 02203
Tel: 617-223-3632

5730

2 2 OCT 1971

Oct. 25

Honorable Hastings Keith House of Representatives Washington, D. C. 20515

Dear Mr. Keith:

This is in response to an inquiry on 19 October 1971 from Mr. William Burpee of your office concerning several items of aids to navigation in the Buzzards Bay, Nantucket Sound area.

The first question concerned the feasibility of installing a fog signal at the entrance to Cuttyhunk Harbor. This has been investigated this past summer. At the present time, the only fog signal suitable for such an installation is an electronic oscillator fog signal with an audio range of ½ mile. For such an installation as this, it would be necessary to leave the fog signal running continuously, as the only means of control would be a fog detector which, because of the high cost, can be justified only for major lights. The majority of the population on Cuttyhunk Island, particularly the summer residents, would all be within the audio range of this signal; and we feel certain the noise would be objectionable. There is a bell buoy located 250 yards from the end of the breakwater. There have been no serious boating accidents because of fog reported in this area; therefore, it is felt that this bell buoy adequately serves the need of boating in this area.

The second item was a request for a status of the demoliton of the wreck on Horseshoe Shoal off Hyannis which was the scene of the recent boating accident and drowning. At the present time, the U. S. Navy is attempting to demolish that part of the wreck that protrudes above the floor of the ocean. It is intended to leave the wreck buoy in its present location, since here it does serve to mark a safe passage past the shoal and at the same time will be a continuous reminder that this wreck is buried under the sand in case a storm or other incident uncovers the wreck in the future,

The third item concerned Gardners Rock which is located between Great Rock Beacon and Gong Buoy 4 off the entrance to Hyannis Harbor. It is felt that the gong buoy and the beacon adequately mark Gardners Rock and that no further aids are required in this area. The matter was

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discussed with the Hyannis Harbor Master; and he states that there were several groundings on this rock this summer, but he does not consider that any further aids are required and considers that there are adequate aids in the area. This is not a wreck but is a rock; and, therefore, its removal as a menace to navigation would be under the jurisdiction of the Corps of Engineers.

I share your concern that adequate navigational aids are provided to meet the needs of the community. If the Coast Guard can provide any additional information or be of further assistance, please feel free to call.

Sincerely,

JOHN B. SPEAKER, JR. Captain, U. S. Coast Guard

Acting Commander, First Coast Guard District

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DEPARTMENT OF TRANSPORTATION UNITED STATES COAST GUAR

U.S. COAST GUARD (PTP-1/72) 400 SEVENTH STREET WASHINGTON, D.C. 20590

PHONE: 202-426-1394

• 1500 10 FEB 1972

Honorable Hastings Keith House of Representatives Washington, D. C. 20515

Dear Mr. Keith:

This is in response to the question you raised at recent hearings concerning instruction given to Coast Guard cadets on the subject of the Law of Political Asylum and Defectors. In the regular Academy curriculum, several courses provide a general background and framework for an understanding of questions of international law. All cadets are required to complete a three semester-hour course in American History, a three semester-hour course in Principles of American Government, and a three semester-hour course in Jurisprudence. In addition, several elective courses, such as the History of American Diplomacy and Foreign Policy, and International Relations, consider related problems. Other elective courses specifically discussing the Law of Asylum, are intended to develop in the cadets historical perspective and political awareness.

It is in the mandatory course in Jurisprudence, "Law I," however, that first class cadets receive specific instruction in the Law of Asylum and Defectors. This subject is placed immediately after that portion of the course dealing with international law jurisdiction, since the concepts of asylum and jurisdiction are closely related.

The basis of instruction is a ten page reading assignment in the Law I text. Three pages are devoted to the development of the historical position of the United States with regard to asylum, three pages are concerned with the provisions of the 1951 Geneva Convention on the Status of Refugees, and four pages are a reprint of DOT INSTRUCTION 1240.1 -"Interim Procedures for Handling Requests for Asylum Made by Foreign Nationals."

Class discussion includes the jurisdictional basis for the law of asylum, the differences in the United States and Latin American positions regarding asylum, legal principles of deportation and extradition (including discussion of political and non-political crimes), provisions of Coast Guard Regulations, proper agencies within the U. S. Government to make decisions regarding requests for asylum, and detailed discussion of the provisions of DOT INST 1240.1.

Students are also given a practical problem dealing with the law in this area. This problem is worked out in class, with some form of role-playing



10 FEB 1972

Subj: Reply to Congressman Keith's question raised at recent hearings concerning instruction given to Coast Guard cadets on the subject of the Law of Political Asylum and Defectors

by the students, either in the form of a board of investigation or as an international commission convened to settle the various complications arising from the problem.

It is hoped that this information answers your question.

Sincerely

C. R. BENDER

Admiral, U. S. Coast Guard

Commandant

Encl: (1) DOT INSTRUCTION 1240.1 - "Interim Procedures for Handling Requests for Asylum Made by Foreign Nationals"

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Department of Transportation

Office of the Secretary Washington, D.C.

DOT 1240.1

4/26/71

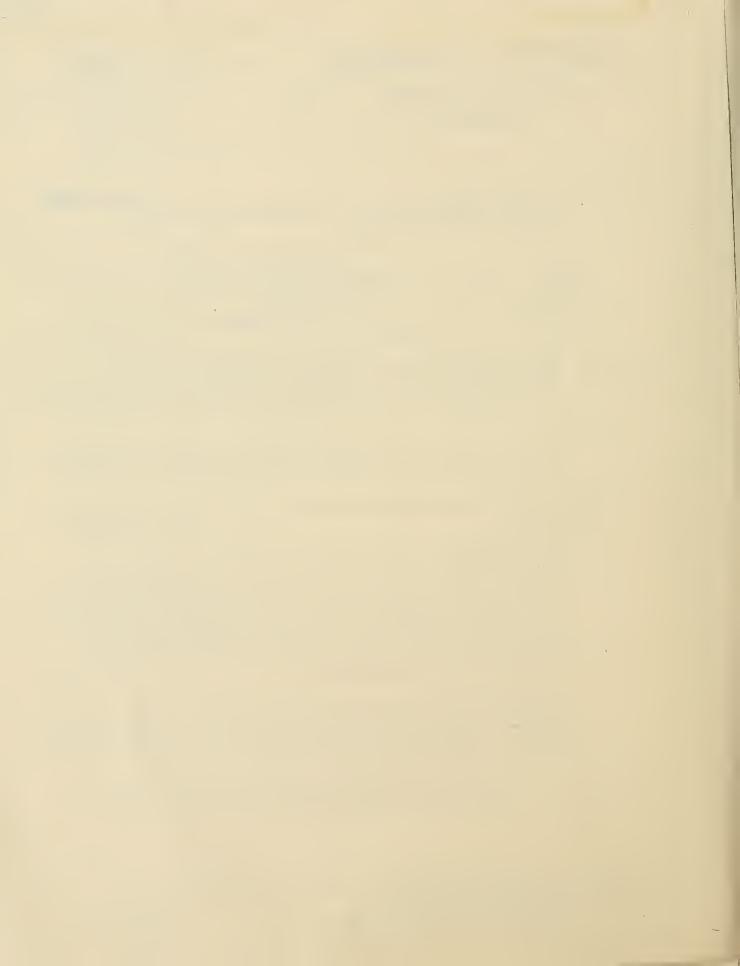
SUBJECT: INTERIM PROCEDURES FOR HANDLING REQUESTS FOR ASYLUM MADE BY FOREIGN NATIONALS



- PURPOSE. This order promulgates Departmental procedures for dealing with requests for asylum made by foreign nationals.
- 2. APPICABILITY. This order applies to all requests for asylum received by officials of the Department.
 - When such requests arise within U.S. territorial jurisdiction (including territorial seas and airspace and territories and possessions) or in international waters or airspace, the policy and procedures set out in paragraph 3 below will be employed.
 - When such requests arise within foreign territorial jurisdiction (including territorial seas and airspace), the policy and procedures set forth in paragraph 4 below will be employed.
- CASES WITHIN U.S. TERRITORIAL JURISDICTION OR IN INTERNATIONAL WATERS OR AIRSPACE.
 - Policy Background. In accordance with American tradition and practice, foreign nationals who request asylum from a United States Government official within U.S. territorial jurisdiction or in international waters or airspace will be given full opportunity to have their requests considered by appropriate authorities. Because of the wide variety of circumstances which may be involved, requests for asylum must be dealt with on a case-by-case basis, taking into account, among other factors, humanitarian principles, foreign policy considerations and applicable law.

The United States is a party to the United Nations Protocol Relating to the Status of Refugees, which incorporates by reference all of the substantive articles of the 1951 Convention Relating to the Status of Refugees. Article 33 of the Convention reads as follows:

"1. No Contracting State shall expel or return ('refouler') a refugee in any manner whatsoever to the frontiers of



territories where his life or freedom would be threatened on account of his race, religion, nationality, membership of a particular social group or political opinion.

"2. The benefit of the present provision may not, however, be claimed by a refugee whom there are reasonable grounds for regarding as a danger to the security of the country in which he is, or who, having been convicted by a final judgment of a particularly serious crime, constitutes a danger to the community of that country."

The United States construes the word "territoriès" in paragraph 1 of the foregoing quotation to include a ship or aircraft of a foreign State.

As a party to the Protocol, the United States has an international treaty obligation for meticulous implementation of Convention Article 33.

b. Procedures.

- (1) Whenever a foreign national makes a request for asylum to an official of the Department within U.S. territorial jurisdiction or in international waters or airspace, that official will notify the head of the operating administration concerned by the fastest available means. Amplifying reports will be made on an urgent basis as further information becomes available.
- (2) The head of the operating administration concerned will:
 - (a) assure that initial notification and amplifying reports are relayed immediately to the Operations Center of the Department of State with a request for immediate guidance and a determination regarding the granting of asylum;
 - (b) assure that copies of all notifications and reports made to, and all inquiries, guidance, and determinations received from, the Department of State are delivered promptly to the Executive Secretary (S-10) and to the Assistant Secretary for Policy and International Affairs (TPI-1) or his designee.
- (3) The determination of whether or not a foreign national will be granted asylum involves complex factual and legal considerations. Accordingly, any person seeking asylum will be interviewed



Page 3

immediately to ascertain as fully as possible the basis for the request for asylum and to establish its bona fide nature. All information will be forwarded as rapidly as possible by means of amplifying reports to permit the prompt development of guidance and to expedite a final determination by the Department of State.

- (4) If, in seeking asylum, the foreign national has placed himself under U.S. jurisdiction or control, he should under no circumstances be returned to foreign jurisdiction or control without specific guidance from the Department of State. Persons seeking asylum should be afforded all reasonable care and protection permitted by the circumstances.
- (5) If it appears that the person requesting asylum may be subject to prosecution for piracy or aircraft hijacking in connection with his entry into U.S. jurisdiction, the Departmental officer receiving the request should immediately notify the nearest Federal law enforcement authority.

4. CASES WITHIN FOREIGN TERRITORIAL JURISDICTION.

a. Policy Background. It is the policy of the United States not to grant asylum at its units or installations within the territorial jurisdiction of a foreign State. Departures from this policy are made only in the most extreme or exceptional circumstances. However, temporary refuge may be granted where the life or safety of a person is in danger.

b. <u>Procedures</u>.

- (1) If a request for asylum is made to an official of the Department, whether by a national of the host country or of another State, that official will seek the guidance of the U.S. Embassy or the nearest U.S. consulate by the fastest available means. Concurrently, the official shall report the situation in the manner described in paragraph 3.b.(1) to the head of the operating administration concerned, who shall follow the procedures set out in paragraph 3.b.(2).
- (2) If and for so long as the situation may require, or until the authorities of the foreign jurisdiction can afford protection, a Departmental official may grant temporary refuge and make reasonable efforts on humanitarian grounds to protect an individual against immediate physical danger (e.g., from mob action).



Page 4

DOT 1240.1 4/26/71

- (3) The Departmental official is authorized to follow any additional general or specific guidance which may be furnished from time to time by the U.S. Embassy.
- for Policy and International Affairs will prescribe such further internal notification and procedural measures, consistent with the procedures above, as may be required. Copies of such instructions will be furnished to the heads of the operating administrations. Copies of any directives issued by the operating administrations in support of this order shall be furnished to the Assistant Secretary for Policy and International Affairs and the Assistant Secretary for Administration.
- 6. REVISION OF PROCEDURES. These procedures are of an interim nature, and are subject to revision upon completion of a current interagency review.



John A. Volpe Secretary of Transportation



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1511-1/12/

202-426-1394

1500 10 FEB 1972

Honorable Hastings Keith House of Representatives Washington, D. C. 20515

Dear Mr. Keith:

This is in response to the question you raised at recent hearings concerning instruction given to Coast Guard cadets on the subject of the Law of Political Asylum and Defectors. In the regular Academy curriculum, several courses provide a general background and framework for an understanding of questions of international law. All cadets are required to complete a three semester-hour course in American History, a three semester-hour course in Principles of American Government, and a three semester-hour course in Jurisprudence. In addition, several elective courses, such as the History of American Diplomacy and Foreign Policy, and International Relations, consider related problems. Other elective courses specifically discussing the Law of Asylum, are intended to develop in the cadets historical perspective and political awareness.

It is in the mandatory course in Jurisprudence, "Law I," however, that first class cadets receive specific instruction in the Law of Asylum and Defectors. This subject is placed immediately after that portion of the course dealing with international law jurisdiction, since the concepts of asylum and jurisdiction are closely related.

The basis of instruction is a ten page reading assignment in the Law I text. Three pages are devoted to the development of the historical position of the United States with regard to asylum, three pages are concerned with the provisions of the 1951 Geneva Convention on the Status of Refugees, and four pages are a reprint of DOT INSTRUCTION 1240.1 - "Interim Procedures for Handling Requests for Asylum Made by Foreign Nationals."

Class discussion includes the jurisdictional basis for the law of asylum, the differences in the United States and Latin American positions regarding asylum, legal principles of deportation and extradition (including discussion of political and non-political crimes), provisions of Coast Guard Regulations, proper agencies within the U.S. Government to make decisions regarding requests for asylum, and detailed discussion of the provisions of DOT INST 1240.1.

Students are also given a practical problem dealing with the law in this area. This problem is worked out in class, with some form of role-playing

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10 FEB 1972

Subj: Reply to Congressman Keith's question raised at recent hearings concerning instruction given to Coast Guard cadets on the subject of the Law of Political Asylum and Defectors

by the students, either in the form of a board of investigation or as an international commission convened to settle the various complications arising from the problem.

It is hoped that this information answers your question.

Sincerely,

C. R. BENDER Admiral, U. S. Coast Guard Commandant

Encl: (1) DOT INSTRUCTION 1240.1 - "Interim Procedures for Handling Requests for Asylum Made by Foreign Nationals"

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C. R. BENDER Admiral, U. S. Coast Guard Commendent

THE REPORT OF THE PARTY OF THE

folo us med-April 20, 1972 The Board of Selectmen Town of Bourne Bourne, Massachusetts 02532 Gentlemen: This is in further reference to your letter of 15 March requesting my assistance in haveing a Naval ship visit Bourne on the Weekend of August 11-13 or August 18-20. Enclosed please find a copy of a letter from Admiral Mayo written by direction of Admiral Zumwalt, the Chief of Naval Operations. In view of the lead time involved, I believe that the Town's chances are good. I will maintain my contact with Admiral Mayo's office and will be in further touch with you as soon as there is any additional information to report. Sincerely, HASTINGS KEITH Member of Congress HK:bbd

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DEPARTMENT OF THE NAVY OFFICE OF THE CHIEF OF NAVAL OPERATIONS WASHINGTON, D.C. 20350

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IN REPLY REFER TO

1 4 APR 1972

Honorable Hastings Keith House of Representatives Washington, D.C. 20515

Dear Mr. Keith,

Admiral Zumwalt has asked that I investigate the availability of a ship to visit Bourne, Massachusetts in August.

As you requested in your letter of March 31st, I have asked the Commander in Chief, U.S. Atlantic Fleet to consider scheduling a ship for either the weekend of August 11-13 or August 18-20. This item will be considered at the scheduling conference to be held in a few weeks. Results should be available by mid-May.

When a final determination is made, Admiral Zumwalt will promptly inform you.

Sincerely,

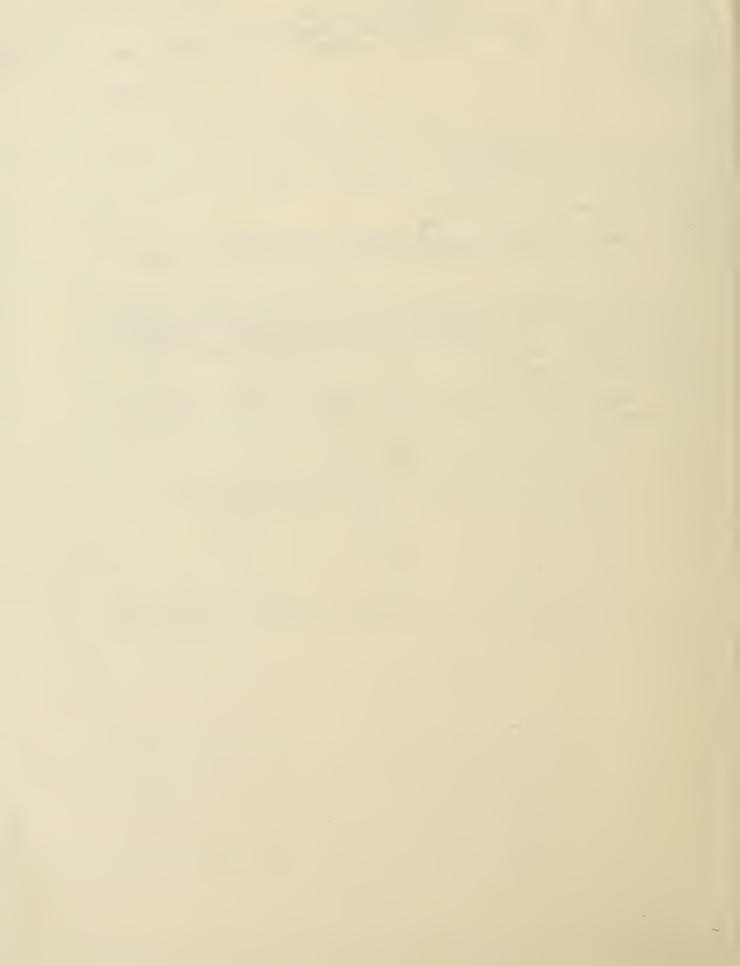
Rear desiral, USN

Director

Fleet Readiness, Lisison and

Command Information Support Division

By direction of the Chief of Naval Operations



March 31, 1972

Chief Of Naval Operations
Adminal Elmo R. Zumwalt, Jr.
Room 4E660
Pentagon, Washington, D.C. 20350

Dear Admiral Zumwalt:

The Town of Bourne, Massachusetts recently requested my assistance in having a Naval ship visit Bourne on the weekend of August 11-13 or August 18-20.

As a community located on the Cape Cod Canal, the townspeople as well as visitors, look forward to this annual visit. Any cooperation your good offices could extend to us in this matter would be greatly appreciated.

I thank you in advance for your good help and consideration in this matter and look forward to your reply.

Sincerely,

HASTINGS KEITH Member of Congress

HK:swb

	MEMORANDUM OF CALL To:
ADMIRA: FLMO P. ZUMWALT, JR.	YOU WERE CALLED BY- YOU WERE VISITED BY-
	OF (Organization)
	PLEASE CALL PHONE NO. CODE/EXT. WILL CALL AGAIN IS WAITING TO SEE YOU RETURNED YOUR CALL WISHES AN APPOINTMENT
	MESSAGE 57124 1(DR Harmon
	11DR Harmon

TIME RECEIVED BY 63-108 GPO:1969-c48-16-80341-1 332-389 STANDARD FORM 63 REVISED AUGUST 1967 GSA FPMR (41 CFR) 101-11.6

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people as werr virit. Any cooperation your good offices could estend to us in this matter would be greatly appreciated.

I thank you in advance or your goo help and confileration in this latter and look for rol to your mondy.

cincerely,

HASTINGS KEITH congress

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BOURNE SELECTMEN
PUB ACT

march 31, 1972

The Board of Selectmen Town of Bourne Bourne, Massachusetts 02532

Gentlemen:

Thank you for the recent letter requesting my assistance in having a Naval ship visit Bourne on the weekend of August 11-13 or August 18-20.

I have recently contacted Admiral Elmo Zumwalt, Jr., the Chief of Naval Operations, asking the aid of his good offices in this matter. Hopefully, we will be successful as in years past.

re contract

As soon as I have something to report, I will be in further touch with you.

Sincerely,

HASTINGS KEITH Member of Congress

HK: swb

The Board of Selectmen

The Board of Selectmen

Town of Bourne

Bourne, Massachusefts 02532

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PUL ACT

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I have recently contacted and his a rate, Jr. Estimated laval Operations, a kind that the factor of the transpersion of the successful at in terms of the successful at in terms.

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Sincerely,

NETINGS KEITH
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TOWN OF BOURNE

BOARD OF SELECTMEN

BOURNE, MASS. 02532

TEL. 759-4486 OR 4487



ERNEST H. FORNI
JEREMIAH F. CAHIR, Chairman
Barry H. Johnson

March 15, 1972

(33) bb

Congressman Hastings Keith House of Representatives Washington, D.C.

Dear Congressman Keith:

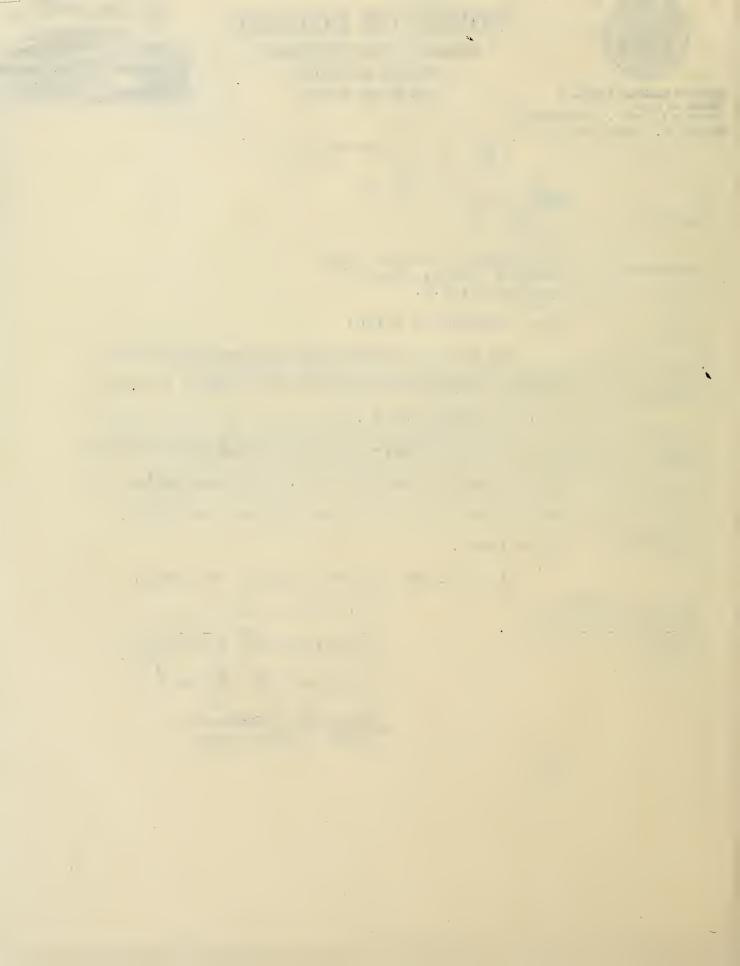
The Town of Bourne would appreciate having a Naval Ship visit Bourne on the weekend of August 11-13 or August 18-20.

The townspeople, as well as the visitors look forward to this yearly visit. Any cooperation you can extend to us in this matter will be greatly appreciated.

With kindest personal regards, we remain

Very truly yours,

Board of Selectmen



April 21, 1972

Mr. Stewart Wilson Lt. Colonel, USA (Ret.) Schooner Brilliant Mystic Seaport Mystic, Connecticut 06355

Dear Mr. Wilson:

Thank you for your recent letter requesting my assistance in having the new Coast Guard ice breaker named after your stepfather, the Late Captain Floyd M. Soule. Based on what you have told me, I can think of no better man after whome this ship should be named.

Therefore, I recently contacted the Coast Guard to see how matters of this nature are handled. The name for this new ice breaker will be selected by a panel, but as yet no such panel has been convened. In order to properly present and support the naming of the ship after Captain Soule, I have asked Coast Guard Congressiona Liaison to assemble the records of the Captain's long history on the Coast Guard.

As soon as I receive this information, wiwill be in further touch with you. Thanks again for writing. I particularly appreciate the boating tips and the brochure on the glass double ender. She's a gugged looking little boat that I would be interested in seeing. Your schooner and schedule look great - quite a way to spend the summer.

Please give my best to your Mother.

Sincerely,

HASTINGS KEITH Member of Congress

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13 april 19722 myster Conn Dear Mr. Keeth: I was rather surprized to receive the letter from your dates march 22. I gues my mache talled to gave or wrate you a letter. On the day I was In Connersation weitt-her I mentioned your manne She is still a all news super gol! She never forgets. Well here gaes. I home nener æsted vergone for a foros. But In the care maybe some Consideration It Concerns my Sligh father. Passed away three years ago.

- 2 29 cest 20 ces W GW And the second s The state of the s The state of the s to constitute the constitute of the Mercal major inspec The same of the sa The first of the state of the s As you know don't Anow, Floyd was tops In his peelif (ICE + Ocean Curnents) while the Senior Oceanographer for The International See Patral proner 30 years. In many Lears knows his work and subut I am asking, no doubt you will do your aun research (Hyaer one Interesters) with other people auto know his (Floyds) Contribution tothe world, merchant maring, world Commerce, & World Wor II marref Operation In the most actantice (Ro: Lee monements, le Grenations (etc etc) Well it hail down to this __ The Coast Gredul is now Minder Consuleration to build a Luper new See Breuber. Caulet this messel me named for FLoyD Soule

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April 28, 1972 April 27, 1972

Admiral Chester A. Bender Commandant United States Coast Guard 400 7th St., N.W. Washington, D.C. 29591

Dear Admiral Bender:

The Coast Guard will soon be faced with the problem of naming its new ice breaker as authorized for fiscal year 1973. It is my understanding thata panel is to be selected for this specific prupose. I am writing you in this panel's absence to request that the new vessel be named after the late Captain Floyd M. Soule.

Captain Soule spent some 30 years in the Coast Guard, retiring in 1963. In 1945 he was awarded a Bronze Star for his brilliant and courageous duty in the Greenland area. From 1963 until his death in 1968, he was the Coast Guard's senior civilian oceanographer at the Woods Hole Oceanographic Institute. He was renowned for his expertise on ocean currents and ice.

I know of no better man after whom this new ice breaker should be named. The very nature of the vessel suggests that she be named after a man who has didicated a large portion of his life to the study of sea ice. I would appreciate your attention to the matter and will be looking forward to your reply.

Sincerely,

HASTINGS KEITH Member of Congress

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TOWN FILES/ship request

May 23, 1972

Messrs. Cahir, Forni, & Johnson The Board of Selectmen Town of Bourne Bourne, Massachusetts 02532

Gentlemen:

This is in further reply to your letter of March 15th requesting my assistance in requesting a Naval ship visit Bourne on the weekends of the 11th or 18th of August.

I sincerely regret that we were unable to have a ship scheduled to make the visit. The enclosed letter from Admiral Zumwalt details the reasons the Navy is not able to comply with the request.

If I can be of assistance in any other manner please do not hesitate to contact me again. I do hope that this summer will be a successful one tourist-wise for the Town of Bourne:

NAMED AND ADDRESS OF TAXABLE PARTY.

NAME OF POST OFFICE ASSESSMENT OF THE PARTY OF THE PARTY

Sincerely,

the state of all their day and HASTINGS KEITH Member of Congress

HK:ss

BOURNE SELECTMEN+

TOWN FILES, ship request

May 13, 1972

Messrs. Cahir, Forni, & Johnson The Board of Selectmen Town of Bourne Bourne, Massachusetts 02532

Gentlemen:

This is in further reply to your letter of March 15th requesting my assistance in requesting a Maval soip visit Pourne on the weekends of the 11th or 13th of Augu L.

I sincerely regret that we were unable to have a ship scheduled to make the visit. The enclosed letter from Admiral Eurwalt details the reasons the Navy is not able to comply vill the request.

If I can be of assistance in any other manner please do not her tate to c ntact me again. I do hope that this summar ill be successful one tourist-wise for the Town of Bourne:

Sinceroly,

ASTINGS KEICH Merber of Compross

BE: MI



July 31, 1972

Mr. Carl Wallace
Special Assistant to the
Secretary of Defense
Department of Defense
Room 3E941 Pentagon
Washington, D.C. 20301

Dear Carl:

While driving to the office I heard on the radio that Jan's reported that the Soviet submarine fleet was really much larger than we had even anticipated!

And this naturally brought to mind our telephone conversation of two or three weeks ago in which we discussed the timing of the decision with reference to the submarine tender. You assured me that the announcement would be made "in the first week of August" - and that the process would not in any way resemble the study that was undertaken by Secretary Packard and others concerning the Merchant Marine and the Navy and the charter program.

I hope you don't mind my reminding you of how important this is to the efficiency of the Fore River Yard. If they are to remain a part of our shipbuilding capability - they badly need some work until the Merchant Ship Program gets moving. Absentthis, they might very well have to close for economic reasons.

I am really eager for some early word - and would appreciate a chance to have a telephone conversation with you during this week.

Sincerely,

HASTINGS KEITH
Member of Congress

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